

# Assessment of the Completeness of OpenStreetMap and Google Maps for the Province of Pavia (Italy)

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**Abstract:** Free access web-based mapping is nowadays largely used in several areas such as navigation, location-based services or when it is necessary to obtain quickly geographical information. Some of them are based on volunteers' work, among which OpenStreetMap (OSM), while some others were design for commercial purposes, such as Google Maps (GM). Given the variety of contributors and their heterogeneity, one of the critical aspects of OSM is the homogeneity and quality level of its information; furthermore, GM is also largely consulted but presents inhomogeneity between densely populated and rural areas. The paper aims at analysing the buildings completeness of OSM and GM over the Province of Pavia, in Northern Italy: the applied method will be presented together with the results obtained at two different time frames (spring 2018 and winter 2018). Finally, a quick review about the volunteers that had effectively contributed to OSM will be presented.

## 1 INTRODUCTION


With the advent of the Internet, crowdsourcing was born, a way in which a project is developed by a plurality of people who have not been recruited and trained for the purpose but collaborate voluntarily and generally for free. The tools with which these projects are completed are usually specific web platforms.


There are examples of crowdsourcing also in the cartography field: in this case we speak of crowdmapping or Volunteered Geographic Information (VGI) (Goodchild, 2007). The most significant example is OpenStreetMap (OSM), a detailed map of the whole world created and constantly updated, extended and perfected by a multiplicity of volunteers equipped with smartphones and/or GNSS receivers. OSM is largely used for several applications: navigation (Mobasher, 2017; Roussel & Zipf, 2017), location-based services (Ciepluch et al., 2009; Krek et al., 2009) or when it is necessary to obtain quickly geographical information such as in crisis mapping (Meier, 2012; Saganeiti et al. 2017). Given the variety of contributors and their heterogeneity (Goodchild, 2008), one of the critical


aspects of crowdmapping is the homogeneity and quality level of the data.

On the other hand, also commercial products are sometimes used as alternative to the official cartography. Since its launch in 2005, Google Maps has progressively spread within several communities thanks to its accessibility. It has allowed to an increasing number of people, also not-experts one, to access geographical information. This sometimes caused the illusion that information availability is the only important matter, forgetting data quality. This issue is instead particularly significant for commercial cartographies since they are usually produced via automatic processing.

According to the International Organization for Standardization (ISO), spatial data quality includes six main groups of elements: completeness, logical consistency, positional accuracy, thematic accuracy, temporal quality and usability (ISO, 2013). The present paper focus on the first one, the completeness, that is traditionally subdivided into two quality elements: omission and commission. Omission represents a case in which a feature, that must be mapped, is missing, whereas commission represents

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a case in which a feature exists on the map, but not in reality.

OpenStreetMap is now a well-established reality, and some papers, aimed at its quality, have begun to appear in the last years in scientific journals, including researches on its completeness in various countries. The approach is always quite similar and is based on the comparison of OSM to corresponding reference cartography which may be obtained from either an authoritative or commercial dataset. As reported in several papers (Girres & Touya, 2010; Haklay et al. 2010; Kounadi, 2009), early studies focused on OSM road networks, because it was the primary subject for which it was born. Analysis was then extended to other features such as buildings, as reported in Goetz & Zipf (2012) for France and Hecht et al. (2013) for Germany. Some authors have proposed a visual comparison (Ciepluch et al., 2010; Haklay et al. 2010; Koukoletsos et al., 2011) while others have implemented automatic processing (Brovelli & Zamboni, 2018; Hecht et al., 2013); both options have advantages and disadvantages which will be discussed further in Section 2.

Quality assessment of Google Map is instead a topic not yet sufficiently addressed. It is possible to find in literature several examples of accuracy assessment for Google Earth imagery (Mohammed et al., 2013; Potere, 2008) but fewer for Google Maps (Bootho & Goldin, 2017), especially using an approach similar to that used to evaluate OSM. Instead, Google Maps was sometimes used as reference datasets, as reported in Ciepluch et al. (2010).

The paper will report an experience on the assessment of buildings completeness for OpenStreetMap and Google Maps. A visual comparison will be proposed, as reported in Section 2, and main results will be discussed in Section 3, referred to two time frames, spring and winter 2018. The Results section will also present a quick review about the volunteers that have effectively contributed to OSM construction.

## 2 COMPLETENESS ANALYSIS

OpenStreetMap and Google Maps were tested in terms of completeness on the whole territory of the Province of Pavia, one of the twelve administrative areas of Lombardy Region in Northern Italy. The study area covers almost 3000 km<sup>2</sup> and it is subdivided in 188 municipalities (Figure 1). Data collection and management were performed using QGIS (version 2.18.3 and 3.2.3) while specific codes

were appositely realized in Matlab (R2018b) for the statistical analysis of the results.

In literature, several examples of completeness assessment are reported. They follow both visual and automatic approach, as already reported in Section 1. The former is time consuming, especially for large areas, but guarantees a full control of the results quality; the latter can instead be easily executed also on large dataset but does not ensure the correct processing of all the different cases that could occur in cartography.

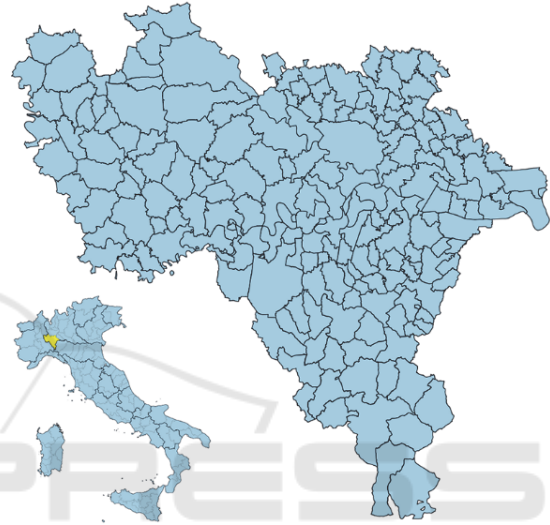


Figure 1: Position of the Province of Pavia in the Italian framework and its subdivision in 188 Municipalities.

The present paper follows a visual comparison approach for several reasons. The manual approach does not require a reference cartography, which is instead mandatory for automatically data-processing; currently one-third of the analysed municipalities have not shared their topographic database yet. This condition would have been particularly restrictive, for OSM, if a vector comparison strategy was chosen, as suggested by other authors (Brovelli & Zamboni, 2018); the whole Pavia's territory would have not been examined. Even more important, visual comparison is suitable to be applied to Google Maps data. Indeed, GM is available in raster format only, even if vector native, and accessible only with web-based mapped services. As better explained in the following, the visual approach has allowed to load GM data in a GIS environment and check manually the completeness. Finally, the visual comparison has ensured an overall control of the processing stages and results.

As reported in the title, the paper analyses only completeness which can be subdivided into two

quality parameters, omission and commission, according to ISO standard (ISO, 2013). Besides, among the various cartography features, this study focuses on building completeness, since their presence is interesting for several applications such as urban planning or civil engineering. The main limitation of performing visual inspection for buildings presence on two cartographies (OSM and GM), is the impossibility to perform an exhaustive examination on all the buildings. For this reason, only a subset of constructions has been identified and used as representative sample. The location and number of these elements were carefully selected: samples were chosen not only in the main built-up areas but also in the surroundings (industrial installations, hamlets, etc.) and elements number has been proportional to the municipalities size (from approximately 50 buildings for the smaller municipalities up to more than 1000 for the larger cities).

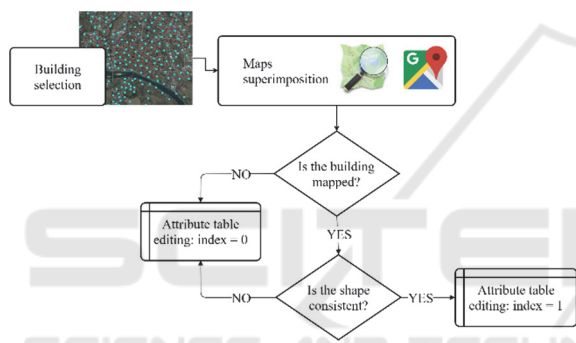


Figure 2: Flowchart for the database construction.

Figure 2 reports the flowchart for the database construction. As reported before, all the steps were performed inside QGIS environment. Google Satellite images was chosen as reference data because sufficiently updated. The imagery was acquired between March 2017 and March 2018, while the Regional orthophoto is older (2015), and it can be considered the state of the art of the built-up area for the Province. Images were displayed in QGIS and buildings samples were chosen in a blind approach, meaning that elements were selected before verifying their presence in OSM and GM cartographies, guarantying a non-prejudicial choice. A shapefile of points was then created for the collected features. Figure 3 shows an example of the selected buildings, that were marked with a point, for a small hamlet; not all the constructions were chosen but, those marked, represent well the area. Figure 4 reports an excerpt of the attribute table that is composed by five fields: points ID, indices that represent the buildings presence or absence in OSM and GM (better explained later), notes and municipalities name.



Figure 3: An example of selected buildings for a hamlet of Trivolzio, a small village 10 km far from Pavia. Google Satellite image is the background.

id	osm	gm	note	comune
26117	118	0	0	Trivolzio
26118	119	0	0	Trivolzio
26119	120	1	0	Trivolzio
26120	121	1	1	Trivolzio
26121	122	1	0	Trivolzio
26122	124	1	1	Trivolzio
26123	125	0	1	Trivolzio
26124	126	0	1	Trivolzio
26125	127	0	1	Trivolzio
26126	128	0	1	Trivolzio
26127	129	0	1	Trivolzio
26128	130	0	1	Trivolzio

Figure 4: An excerpt of the attribute table of the created punctual shapefile.



Figure 5: Categorized results for OSM cartography: the green dots represent constructions that are present and have consistent shapes.

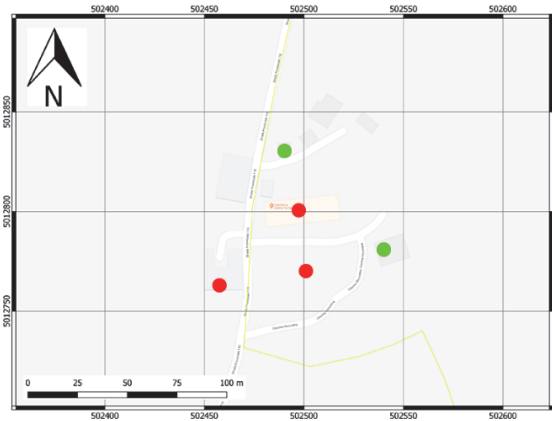


Figure 6: Categorized results for GM cartography: the green dots represent constructions that are present and have consistent shape whereas red ones those buildings not present or with a significant shape diversity.

OpenStreetMap and Google Maps were then loaded too: the former thanks to a shapefile (available on the official website <https://www.openstreetmap.org/>); the latter, using two plugins to access web-based map services. They were used according to software version, OpenLayers for QGIS release 2.18.3 and QuickMapServices for release 3.2.3.

Once the cartographies were visualized, two controls were performed: verify the building presence or absence and check if the shape of the mapped construction is consistent to the real one. For each municipality, the collected points were alternately superimposed on OSM and GM cartographies for each municipality and the indices were edited according to this rule: the index assumes value equal to 1 if the element is mapped and there is shape consistency; the index is 0 if the construction is not mapped or the shape is significantly different. Figure 4 shows also an example of this classification where the values 1 or 0 were attributed to OSM and GM indices, in the second and third columns. The adopted

strategy allows to categorize the points symbology, simplifying the identification between the two status: present and correctly mapped or not. Figure 5 and 6 show the obtained results for OSM and GM respectively: a green dot means that the building is present, and its shape is consistent with the real one, while a red dot means that the construction is not present, or its shape is inconsistent. Observing the images, it is immediately evident that OSM is fully mapped in this small area: in Figure 5, all points are green. Instead GM has some lacks: two buildings are completely missing (the two red dots on the lower left part of Figure 6) while one is present but with a clearly error in the shape reconstruction (central red point). All three were classified as omission in the corresponding record of the attribute table.

The so-obtained shapefile was then imported and processed in specific Matlab functions, especially written for statistical analysis. For each municipality some figures were computed: the total number of collected points, the buildings correctly mapped (flagged with 1) and the completeness expressed as the ratio between the two previous numbers, both for OSM and GM. Figure 7 shows an excerpt of the output listing the figure just described and, in the last column, the number of inhabitants. Main descriptive statistic figures were then calculated for the whole Province processing data in a traditional way and weighting it according to population; results will be shown in the next section.

The proposed methodology is more related to omission which represent a feature that must be mapped but is instead missing. Nevertheless, in the consistency check step, it was asked to operators to verify also commissions (features existing on the map but not in the reality). Surprisingly no commissions were found, therefore Section 3 will discuss only the omission.

Comuni	np	np_osm	np_gm	perc_osm	perc_gm	nab
"Alagna"	100	100	26	100	26	854
"Albaredo Arnaboldi"	100	97	0	97	0	252
"Albonese"	111	109	0	98.198	0	562
"Albuzzano"	190	190	99	100	52.105	3518
"Arena Po"	105	105	0	100	0	1588
"Badia Pavese"	90	89	0	98.889	0	361
"Bagnaria"	200	200	0	100	0	676
"Barbianello"	141	141	57	100	40.426	867
"Bascapé"	140	140	10	100	7.1429	1769
"Bastida Pancarana"	90	90	0	100	0	1016
"Belgioioso"	180	178	113	98.889	62.778	6237
"Beregardo"	100	100	23	100	23	2802
"Borgarello"	70	67	69	95.714	98.571	2705
"Borgo Priolo"	210	207	30	98.571	14.286	1473
"Borgo San Siro"	100	100	58	100	58	1008

Figure 7: Excerpt of the summary table generated by Matlab code.

A final remark must be done on timing: data collection ended in early spring 2018 and statistical analysis was performed first time in May. During summertime, between July and August, Google made a significant updating of its maps so, during the fall/winter, a complete review was carried out; the revision was performed on OSM too. The paper will present the completeness results for both time frames, spring 2018 and winter 2018, to witness of the activities that are continuously made on such products.

### 3 RESULTS

Data collection was started at the beginning of the year 2018 and a first statistical elaboration was obtained in late spring. During summertime, between July and August, GM made a significant updating of its maps, so a complete review was carried out and new analysis were performed in winter.

#### 3.1 Spring 2018 Results

First results refer to May 2018, when the presence of more than 27000 buildings were verified above the 188 municipalities of the Province of Pavia. The distribution is not uniform since some municipalities did not have neither OSM nor GM cartographies available at that time; in these cases, the shapefile has not been populated and the ratio between mapped buildings and total ones was directly set equal to 0.

Table 1: Synthesis of the spring 2018 results.

	Empty	Mapped	Arithm. Mean %	Weigh. Mean %
OSM	50	138	42.61	56.01
GM	64	124	28.34	56.20

Table 1 illustrates final synthesis where, in the first two columns, the maps availability is reported. OSM has 50 municipalities without cartography that represents more than the 25% of the overall territory; GM has 14 more that increase its lack to the 34%. The third column shows the overall completeness obtained averaging the values determined for each municipality: Open Street Map presents acceptable value around 43% while Google Maps reaches only the 28%.

Data can be represented more efficiently with a map as shown in Figure 8 and 9 in which the completeness percentages were reported with graduated colour that changes from red, meaning 0%

to green, corresponding to 100%. Comparing the maps two aspects stand out:

- GM presents more hues while OSM has more cases where municipalities are completely mapped or totally empty;
- the spatial distribution is different since OSM is more complete in the southern part while GM in the northern area near the border with the Province of Milan.

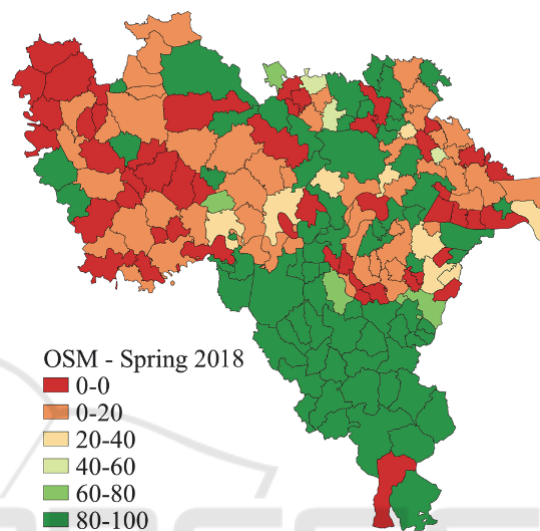


Figure 8: Overall results for OSM completeness in spring.

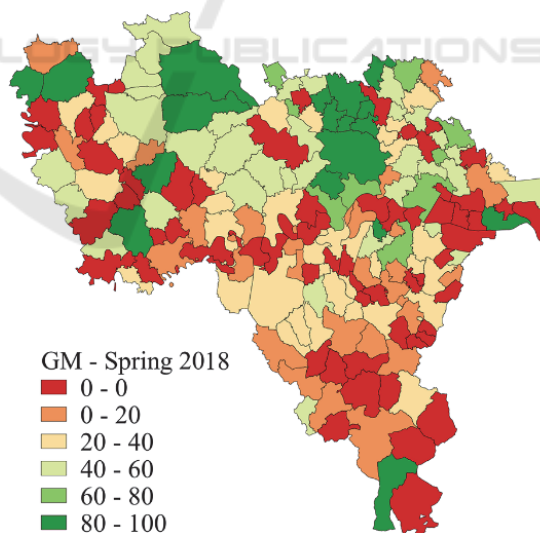


Figure 9: Overall results for GM completeness in spring.

The spatial distribution observed in these figures has led out a reflection about mapping strategy: while OSM is based only on voluntary initiatives, GM has commercial basis and most likely people distribution is relevant for its implementation. For this reason, a

new analysis was conducted taking into consideration this new variable; Figure 10 shows people distribution above the Province of Pavia. The map illustrates clearly as this parameter is very irregular, ranging between few tens (Villa Biscossi, a small village in the countryside) to some thousands (Pavia, the Province’s capital) of people; besides population are not homogeneous spatially distributed as most of them lives in northern part of the Pavia’s territory, near Milan. Comparing Figure 10, population distribution, to Figure 9, GM completeness, similar behaviours are evident, which support this hypothesis. Using this additional information, a new analysis was conducted in which the overall completeness percentage was determined weighting each municipality values according to its population. The last column of Table 1 reports these new results: OSM passes from 42% to 56% while GM from 28% to 56%. These values demonstrate as Google, even if less complete, has mapped the most densely populated municipalities and according to this new point of view the two cartography reach equal levels of completeness.

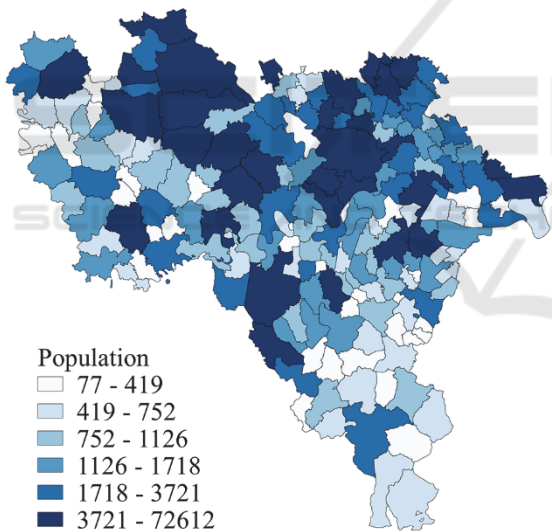


Figure 10: Population distribution in Province of Pavia.

### 3.2 Winter 2018 Results

In summer 2018, Google Maps has strongly updated its cartography on the Pavia’s territory. For this reason, a complete review of the dataset was performed, and new analysis were conducted. The chosen data structure (based on the use of punctual shapefile superimposed to cartography) has allowed to easily inspect the correctness of the classification (1 if present or 0 otherwise). Moreover, new features

were collected for municipalities previously classified empty which present cartography now; total amount of buildings reached almost 31000 units.

Table 2 reports the new statistics: columns 2 and 3 indicates the updated synthesis on maps availability: GM is now present on the whole territory (before only the 66% of the municipalities was mapped); OSM has also improved its results reaching the 94% (less than 75% before).

Table 2: Synthesis of the winter 2018 results.

	Empty	Mapped	Arithm. Mean %	Weigh. Mean %
OSM	12	176	53.74	65.09
GM	0	188	85.53	91.10

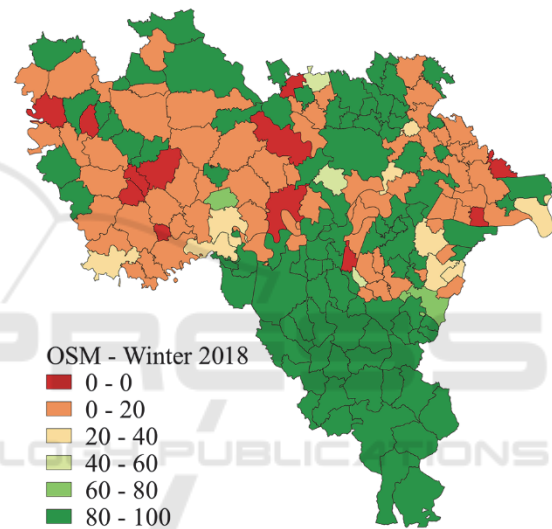


Figure 11: Overall results for OSM completeness in winter.

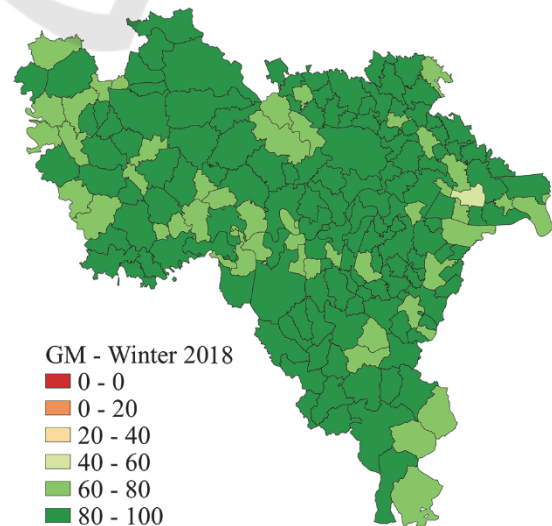


Figure 12: Overall results for GM completeness in winter.

Matlab modules were executed again and new statistic was obtained. Table 2 shows also these results: column 4 reports the arithmetic means while column 5 the weighted ones. The huge work realized by Google during summertime is immediately evident which brought its product near the total completeness.

GM has changed its values from 28% to 86% considering the simple arithmetic mean and from 56% to 91% in the case of weighted one. OpenStreetMap has also improved its values passing from 42% to 54%, for arithmetic mean and from 56% to 65%, for weighted one. Figure 11 and Figure 12 report in map the results: once again, the completeness percentages were represented with graduated colour that changes from red for the 0% to green for the 100%. OSM, Figure 11, presents again a different behaviour between northern, less mapped, and southern area, full covered, while GM, Figure 12, is substantially uniformly green.

### 3.3 OSM Authorship

OpenStreetMap always presents a non-uniform spatial completeness distribution, both at the end of the first analysis, in spring 2018 (Figure 8), and the second one, in winter 2018 (Figure 11).

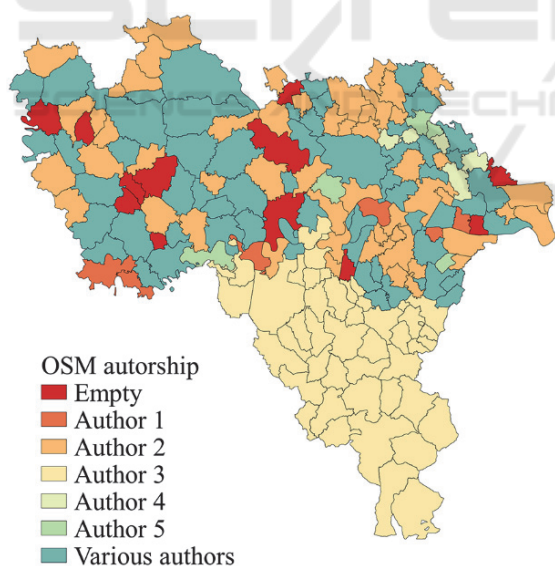


Figure 13: OSM authorship (winter 2018).

Focusing to the second analysis, winter 2018, the mapped municipalities are concentrated in the Southern provincial area, less populated, while the Northern one presents a more irregular behaviour. This phenomenon has raised the interest to

understand if OSM is an effectively participatory map or if, in our case, the authors are always the same.

Analysing the metadata of the considered buildings, containing the authors' user-ID, a map of the OSM authorship was built; the map is reported in Figure 13. It is evident that many municipalities were mapped by a single person especially in the Southern part (authors' name was anonymized) while in the Northern area the authorship is more fragmented.

There is a clear symmetry between the fully or almost fully mapped municipalities in Figure 11 and those attributable to a single author in Figure 13; this condition leads to good results. On the contrary, if various authors work on the same city (blue shapes in Figure 13), the completeness suffers of this multi-contribution (orange shapes in Figure 11).

## 4 CONCLUSIONS AND FURTHER ACTIVITIES

The study concerns the systematic analysis of the completeness of the OSM and Google Maps on the 188 municipalities of the Province of Pavia. The analysis concerned only buildings since their presence is interesting for several applications such as urban planning or civil engineering. Data collection and management were performed using QGIS, in a visual comparison approach, while the statistical analysis was conducted with specific codes realized in Matlab. While OSM was largely evaluated in the past years by some authors (Section 1 presents a state-of-the-art literature), GM is still not well examined, even if largely used thanks to its notoriety and easiness of access. The choice to perform a visual comparison is mainly motivated to the aim to evaluate and compare their completeness.

Initial results, obtained in spring 2018, show poor values especially for Google: OSM reached a completeness of about 40% while GM did not exceed 30%. The geographic distribution of Google Maps data suggested a correlation between completeness and inhabitant distribution; a new statistic was then proposed weighting the results according to this parameter. The so-obtained statistics showed that the two cartographies are substantially equivalent, of about 56%, from this point of view. During summertime, between July and August, Google made a significant updating of its maps, so a complete review was carried out and new results were obtained in winter 2018. Considering only weighted means, this second analysis left OSM almost unchanged,

from 56% to 65%, but has significantly improved GM completeness passing through 56% to 91%.

The paper has demonstrated as free access web-based mapping is a living reality ever-changing with updates, integrations and refinements. Google Maps turns out to be the most dynamic and the proposed analysis, connected with population distribution, has demonstrated that it is strongly connected to commercial purposes. OpenStreetMap is slower but under updating anyway and its completeness is affected by the number of contributors.

About further activities, positional accuracy is currently under investigation. Following once again a visual approach, OSM and GM is compared with official topographic database, where available. Currently, the analysis, conducted again with the support of QGIS and Matlab, is more than 50% completed.

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